

## Auditor-General of South Africa

# Ntambanana Municipality - audit report 2015-16

# Report of the auditor-general to the KwaZulu-Natal Provincial Legislature and the council on Ntambanana Municipality

#### Report on the financial statements

#### Introduction

1. I audited the financial statements of the Ntambanana Municipality set out on pages ... to ..., which comprise the statement of financial position as at 30 June 2016, the statement of financial performance, statement of changes in net assets, statement of cash flows and the statement of comparison of budget with actual information for the year then ended, as well as the notes, comprising a summary of significant accounting policies and other explanatory information.

#### Accounting officer's responsibility for the financial statements

2. The accounting officer is responsible for the preparation and fair presentation of the financial statements in accordance with the South African Standards of Generally Recognised Accounting Practice (SA Standards of GRAP) and the requirements of the Municipal Finance Management Act of South Africa, 2003 (Act No. 56 of 2003) (MFMA) and the Division of Revenue Act of South Africa, 2015 (Act No. 1 of 2015) (DoRA), and for such internal control as the accounting officer determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error.

# Auditor-general's responsibility

- 3. My responsibility is to express an opinion on the financial statements based on my audit. I conducted my audit in accordance with the International Standards on Auditing. Those standards require that I comply with ethical requirements and plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.
- 4. An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgement, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the municipality's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the municipality's internal control. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.
- 5. I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my audit opinion.

#### **Opinion**

6. In my opinion, the financial statements present fairly, in all material respects, the financial position of the NtambananaMunicipality as at 30 June 2016 and its financial performance and cash flows for the year then ended, in accordance with the SA Standards of GRAP and the requirements of the MFMA and DoRA.

#### **Emphasis of matter**

7. I draw attention to the matter below. My opinion is not modified in respect of this matter

#### Redetermination of municipal boundaries

8. As disclosed in note 39 to the financial statements, Ntambanana Municipality was deestablished and its jurisdiction was merged with uMhlathuze, uMfolozi and uMthonjaneni Municipalities after the local government elections. This arose due to a redetermination of boundaries in terms of section 21 of the Local Government: Municipal Demarcation Act of South Africa, 1998 (Act No. 27 of 1998). Consequently, Ntambanana Municipality ceased to exist from 10 August 2016

#### **Additional matters**

I draw attention to the matters below. My opinion is not modified in respect of these matters.

# Unaudited supplementary schedules

10. The supplementary information set out on pages XX to XX does not form part of the financial statements and is presented as additional information. I have not audited these schedules and accordingly I do not express an opinion on them.

#### Unaudited disclosure notes

11. In terms of section 125(2)(e) of the MFMA, the municipality is required to disclose particulars of non-compliance with the MFMA. This disclosure requirement did not form part of the audit of the financial statements and accordingly do not express an opinion thereon.

# Report on other legal and regulatory requirements

12. In accordance with the Public Audit Act of South Africa, 2004 (Act No. 25 of 2004) (PAA) and the general notice issued in terms thereof, I have a responsibility to raisefindings on the reported performance information against predetermined objectives for selected development priorities presented in the annual performance report, compliance with legislation and internal control. The objective of my tests was to identify reportable findings as described under each subheading but not to gather evidence to express assurance on these matters. Accordingly, I do not express an opinion or conclusion on these matters.

### **Predetermined objectives**

- 13. I performed procedures to obtain evidence about the usefulness and reliability of the reported performance information of thebasic service delivery and infrastructure and local economic development programmes presented in the annual performance report of the municipality for the year ended 30 June 2016.
- 14. I evaluated the reported performance information against the overall criteria of usefulness and reliability.
- 15. I evaluated the usefulness of the reported performance information to determine whether it was consistent with the planned development priorities. Ifurther performed tests to determine whether indicators and targets were well defined, verifiable, specific, measurable, time bound and relevant, as required by the National Treasury's Framework for managing programme performance information (FMPPI)
- 16. I assessed the reliability of the reported performance information to determine whether it was valid, accurate and complete.
- 17. I did not raise any material findings on the usefulness and reliability of the reported performance information for basic service delivery and infrastructure and Local economic development objectives.

#### Additional matters

18. I raised no material findings on the usefulness and reliability of the reported performance information of the selected objectives; however, I draw attention to the following matters:

# Achievement of planned targets

19. The annual performance report on pages x to x present information on the achievement of planned targets for the year.

# Unaudited supplementary information

20. The supplementary information set out on pages XX to XX does not form part of the annual performance report and is presented as additional information. I have not audited these schedules and, accordingly, I do not report on them.

# **Compliance with legislation**

21. I performed procedures to obtain evidence that the municipality complied with applicable legislation regarding financial matters, financial management and other related matters. My material findings on compliance with specific matters in key legislation, as set out in the general notice issued in terms of the PAA, are as follows

#### **Annual financial statements**

22. The financial statements submitted for auditing were not prepared, in all material respects, in accordance with the requirements of section 122 of the MFMA. Material

misstatement of deviations not disclosed in the submitted financial statement was subsequently corrected, resulting in the financial statements receiving an unqualified audit opinion.

#### Procurement and contract management

- 23. Goods and services with a transaction value of below R200 000 were procured without obtaining the required price quotations, in contravention of supply chain management regulation 17(1)(a) and (c).
- 24. Contracts were awarded to bidders that did not score the highest points in the evaluation process, in contravention of section 2(1)(f) of the Preferential Procurement Policy Framework Act.

#### **Human resource management and compensation**

25. An acting municipal manager was appointed for a period of more than three months without the approval offhe member of the executive council and for more than six months, in contravention of section 54A(2A) of the Municipal Systems Act, 2000 (Act No. 32 of 2000).

#### **Expenditure management**

26. Reasonable steps were not taken to prevent irregular expenditure, as required by section 62(1)(d) of the MFMA.

#### Internal control

27. I considered internal control relevant to my audit of the financial statements, performance report and compliance with legislation.

# Leadership

28. Management did not exercise adequate oversight responsibility regarding the supply chain management process as well as the preparation of the financial statements as material misstatement were identified which were subsequently corrected.

# Financial management

29. Management did not adequately review and monitor compliance to legislation regarding supply chain management process and preparation of the financial statements as material misstatements were identified and corrected.

Pietermaritzburg

30 November 2016



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Auditing to build public confidence